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## BUDGET UNIT BRIEF – FY 2018

Fiscal Services Division

December 19, 2017



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Ground Floor, State Capitol Building

Des Moines, Iowa 50319

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# Homeland Security and Emergency Management Department

## Background

The Homeland Security and Emergency Management Department (HSEMD) receives an annual General Fund appropriation of approximately \$2.1 million that is leveraged with federal funds to support 34.0 full-time equivalent (FTE) positions. These funds support state and local efforts in planning for, responding to, recovering from, and mitigating natural and man-made disasters and acts of terrorism. The Department is responsible for current federal obligations in recovery and hazard mitigation exceeding \$2.2 billion. The Department is funded by multiple nondisaster and disaster-related grants. The following provides information on these grants and programs.

## Administering Federal Funds

Some federal funds are maintained in restricted accounts that are transferred out or expended for a specific purpose.

- **Homeland Security Grant Program (HSGP).** This is a grant from the U.S. Office of Domestic Preparedness (ODP) that is 100.0% federally funded and requires an 80.0% pass-through to local governments. Funds in this Program are used to plan and prepare for terrorist attacks, protect critical infrastructure, and conduct exercises to assess the readiness of state and local jurisdictions to prevent and respond to terrorist attacks. These funds have been used to create the following capabilities: Urban Search and Rescue, Special Weapons and Tactics, Explosive Ordinance Disposal, Bomb Squad, Veterinary Rapid Response Teams, Multi-State Agriculture Partnership, and Incident Management Teams.
- **Emergency Management Performance Grant (EMPG).** The EMPG Program provides assistance to support a comprehensive all hazards preparedness system. It is designed to assist in the development and sustainment of emergency management capabilities across the prevention, protection, mitigation, response, and recovery mission areas. This grant is the primary federal funding support for state and local emergency management agencies. The distribution of funds to localities is determined by the Department. There is a required match for EMPG funds, and the federal share used toward the EMPG Program budget may not exceed 50.0% of the total budget.
- **Hazardous Materials Emergency Preparedness Grant (HMEP).** The Hazardous Materials Transportation Safety and Security Reauthorization Act of 2005 authorizes the U.S. Department of Transportation (DOT) to provide assistance to public sector employees through training and planning grants for emergency response. The purpose of this Grant Program is to increase state and local effectiveness in safely and efficiently handling hazardous materials in transportation-related accidents

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## More Information

Homeland Security and Emergency Management: [www.homelandsecurity.iowa.gov](http://www.homelandsecurity.iowa.gov)  
HF 643: [www.legis.iowa.gov/legislation/BillBook?ga=87&ba=hf643](http://www.legis.iowa.gov/legislation/BillBook?ga=87&ba=hf643)  
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and incidents. The HMEP Program distributes fees collected from shippers and carriers of hazardous materials to eligible Local Emergency Planning Committees for hazmat planning and training.

- **Emergency Response Fund (ERF).** The ERF is created and funded through Iowa Code section 29C.8A. These funds are received annually and are used to match the HMEP through the U.S. DOT.

### Disaster Recovery

Disaster grants are only received following a Presidential Disaster Declaration. The Department is responsible for assisting in disaster recovery as follows.

- **Public Assistance (PA) Grant Program.** The PA Grant Program is a disaster-based Federal Emergency Management Agency (FEMA) grant with a 75.0% federal government/25.0% state and local match cost share. Funds are used for disaster-related emergency and permanent work, including debris removal, emergency protective measures, and repair or restoration of public facilities such as roads and bridges, water control facilities, buildings and grounds, utilities, parks, and recreation facilities. The Program also encourages protection from future damage by providing assistance for hazard mitigation measures during the recovery process.
- **Hazard Mitigation Assistance.** Hazard mitigation is any sustained action taken to reduce or eliminate long-term risk to people and property from natural hazards and their effects. The FEMA's Hazard Mitigation Assistance (HMA) grant programs provide funding through states for eligible mitigation projects. The majority of mitigation funding utilized in Iowa has been through the Hazard Mitigation Grant Program (HMGP). The HMGP is authorized by Section 404 of the federal Robert T. Stafford Disaster Relief and Emergency Assistance Act following a Presidential Major Disaster Declaration. The amount of HMGP funding available to the state is based on the estimated total federal assistance to be provided by FEMA for disaster recovery under the presidential declaration. The HMGP is a disaster-based grant with a 75.0% federal/25.0% state and local match rate cost share.

Mitigation funds are used for mitigation planning, property acquisitions, tornado-safe rooms, and infrastructure projects. Infrastructure projects may include structural and nonstructural retrofitting of existing public buildings, facilities, or utilities to protect against wind, ice, or flood hazards (e.g., strengthening electric utility systems), minor structural hazard control or protection projects such as stormwater management (e.g., culverts, floodgates, retention basins), and localized flood control projects (e.g., a floodwall). According to the HSEMD, mitigation projects average \$4 in avoided future damages for every \$1 spent.

### Administering Programs

The Department is also responsible for administering the following programs.

- **911 Wireless Surcharge.** This Program annually receives an estimated \$29.0 million that is used to provide 911 wireless services to the citizens of Iowa. In FY 2018, an estimated \$26.1 million of this revenue will be passed on to local governments for processing the wireless calls through a payment formula and grants. Additional funds are to be used for wireless carrier cost recovery, reimbursement of communication service providers, network improvements, the annual lease costs for the Statewide Interoperable Communications System (FY 2016 and FY 2017 only so far), and other items. There are 2.0 FTE positions associated with this Program.
- **Radiological Emergency Preparedness.** This Program receives approximately \$1.1 million from four private nuclear power plants to support the planning, training, and exercise activity at the Duane Arnold Energy Center near Palo, IA; the Quad Cities near Cordova, IL; Ft. Calhoun near Ft. Calhoun, NE; and Cooper Station near Brownsville, NE. The State has annual requirements for all off-site planning, training, and exercise activities. Successfully passing these federally evaluated exercises allows the facilities to maintain operating licenses.
- **State and Local Assistance.** This money is administered by the Executive Council and provided to the Department to address costs related to responding to disasters.

- **Radio Communications Platform Lease.** House File 651 (E911 Funding) was enacted during the 2015 Legislative Session and stated that the HSEMD will pay on a quarterly basis for the lease costs associated with the Statewide Interoperable Communications System that will interface with the Iowa interoperability radio platform. This platform is under the joint purview of the Department of Public Safety (DPS) and the Department of Transportation (DOT). The three Departments are to jointly submit a biannual report to the Iowa Statewide Interoperable Communications System Board beginning July 1, 2016. Appropriations of \$4.0 million in FY 2016 and \$4.4 million in FY 2017 were provided from the 911 Emergency Communications Fund for the first and second years of the lease payments for the Statewide Interoperable Communications System. Funding for FY 2018 of \$4.1 million was appropriated in HF 643, the Rebuild Iowa Infrastructure Fund Appropriations Act. Funding for the remaining future years of lease payments is still to be determined.

#### **Related Statutes and Administrative Rules**

Iowa Code chapters [29C](#) and [34A](#)

Iowa Administrative Code [605](#)